

Middle East Technical University
Faculty of Economics and Administrative Sciences
Department of Political Science and Public Administration

ADM 3205 – Bureaucracy and Turkish Bureaucracy
2016/17 Fall Term

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Day(s) – hours – place

Tuesdays 14:40-17:30 FZ08

Office Hours

Wednesdays 10:30-12:30

Course description

The aim of this course is to help the students examine bureaucracy in a broader political, social and economic context, and within their probable relationship patterns. To understand bureaucracy means to understand what it is, where it stands in the formulation and implementation of public policies, and what kind of problems it encounters in its operations. In this regard, the course will both focus on theoretical approaches to bureaucracy, and practical implications of its daily functioning in different contexts at the domestic and international levels. The course will also have a special focus on bureaucracy in Turkey, especially reflecting the characteristics and changes it has experienced throughout the 2000s.

The course will majorly be delivered in lecture format. Class discussion around the major topics of the week is strongly encouraged. Throughout the semester, all the students are required to read the course materials, attend the lectures and actively participate in class discussions.

Course Requirements & Grading

Mid-term exam (%25)

Reflection papers (30%)

Each student will prepare three reflection papers throughout the semester on four different articles from the reading materials, as indicated by the instructor. Each reflection paper should be structured around a major concern/question derived from the reading materials, and discuss this concern in an analytical way. Additional guidelines and evaluation criteria for the reflection papers will be provided by the instructor.

All the reflection papers should be uploaded to ODTÜ Class without any exceptions. Late submission of reflection papers cannot be accepted without penalty. 20% per week late will be docked from late submissions. Extensions without penalty will only be provided in the medical circumstances.

Participation (10%)

All the students are expected to actively participate in the in-class discussions. Attendance, comments and questions in the class and consultation with the instructor are considered as different forms of participation.

Final Exam (%35)

Make up for Exams

Make up for exams will only be given in cases of unanticipated and serious medical emergency, upon submission of the official medical report.

Course Outline

The course will be structured as follows:

- I. Defining Bureaucracy: Problems and Clarifications
- II. Conceptualising Bureaucracy: Approaches, Ideological Premises and Issues
 - a. Weberian approach
 - b. Marxist approach
 - c. Corporatist view
 - d. Pluralist/liberal views
 - e. New right and New Public Management
 - f. Governance and Bureaucracy
- III. Bureaucracy in Turkey
 - a. 'Bureaucratic Tradition' debate in Turkey
 - b. Turkish Bureaucracy at present: Current issues

Reading List

Introduction

I. Defining Bureaucracy: Problems and Clarifications

Farazmand, Ali (2009) "Bureaucracy, Administration, and Politics: An Introduction", in A. Farazmand (ed.) *Bureaucracy and Administration*, CRC Press, pp. 1-18.

Bayırbağ, M.K. ve Göksel, A. (2013) "Siyaset ve Kamu Yönetimi", içinde G. Atılğan ve E. A. Aytekin (eds), *Siyaset Bilimi: Kavramlar, İdeolojiler, Disiplinler Arası İlişkiler*, Yordam Kitap: Ankara (genişletilmiş basım).

Marx, Morstein (1957) "Aspects of bureaucracy", in *The Administrative State*, Chicago: The University of Chicago Press, pp. 16-33.

II.a. Conceptualising Bureaucracy: Weberian approach

Etzioni-Halevy, Eva (1983) "Classical Theories: the Weberian Framework" in *Bureaucracy and Democracy: A Political Dilemma*, Routledge & Kegan Paul, pp. 27-40.

Weber, M. "Bureaucracy" in HH. Gerth and C. Wright Mills (eds) (1946) *From Max Weber: Essays in Sociology*, Oxford University Press, pp. 80-85.

II.b. Conceptualising Bureaucracy: Marxist approach

Etzioni-Halevy, Eva (1983) "Classical Theories: Marx, Michels and Mosca" in *Bureaucracy and Democracy: A Political Dilemma*, Routledge & Kegan Paul, pp. 9-27.

Marx, K. "Spirit of Bureaucracy and Beyond Bureaucracy: The Paris Commune", F. Fischer and C. Sirianni (ed.), *Critical Studies in Organization & Bureaucracy*, Philadelphia: Temple University Press, pages 20-28.

Smith, Brian C. (1988) "Bureaucracy in the Capitalist State" in B.C. Smith *Bureaucracy and Political Power*, Sussex: Wheatsheaf, pp. 64-82.

Etzioni-Halevy, Eva (1983) "Modern Theories: the Marxist view" in *Bureaucracy and Democracy: A Political Dilemma*, Routledge & Kegan Paul, pp. 74-85.

Smith, Brian C. (1988) "Bureaucracy in Communist Theory", B.C. Smith *Bureaucracy and Political Power*, Sussex: Wheatsheaf, pp. 83-94.

REFLECTION PAPER #1:

Wright, Eric Olin (1978) "Bureaucracy and the State", in *Class, Crisis and the State*, Verso Publications, pp. 181-225.

II.c. & II.d. Conceptualising Bureaucracy: Corporatist and Pluralist/Liberal views

Etzioni-Halevy, Eva (1983) "Modern Theories: The Corporatist View" in *Bureaucracy and Democracy: A Political Dilemma*, Routledge & Kegan Paul, pp. 63-73.

Smith, Brian C. (1988) "Corporatist Administration" in B.C. Smith *Bureaucracy and Political Power*, Sussex: Wheatsheaf, pp. 52-63.

MIDTERM EXAM 25%

II.e Conceptualising Bureaucracy: New Right and New Public Management

Aksoy, Şinasi (1995) "Yeni Sağ ve Devletin Değişimi", reprinted in B. Aykaç (et. al.) (2003) *Türkiye'de Kamu Yönetimi*, Yargı Yayınevi: Ankara, pp. 545-559.

Üstüner, Yılmaz (2000) "Kamu Yönetimi Kuramı ve Kamu İşletmeciliği Okulu" (Public Administration Theory and the Public Management School), *Amme İdaresi Dergisi*, Vol. 33 (3), pp. 15-31.

Baimyrzaeva, Mahabat (2012) "Overview of the Second Wave of Reforms in the 1980s and Early 1990s: The Market as the New Driver of Development" in *Institutional Reforms in the Public Sector: What Did We Learn?*, Published online: 09 Mar 2015; pp. 35-50.

Koven, S. G. (2009) "Bureaucracy, Democracy and the New Public Management" in A. Farazmand (ed.) *Bureaucracy and Administration*, CRC Press, pp. 139-153.

II.f Conceptualising Bureaucracy: Governance

Osborne, Stephen P. (2006) "Editorial: The New Public Governance", *Public Management Review*, Vol. 8, Issue: 3, pp. 377-387.

Rhodes, R. A. W. (2000) "Governance and Public Administration", in J. Pierre (eds) *Debating Governance: Authority, Steering and Democracy*, Oxford University press: Oxford, pp. 54-91.

Klijn, E. H. (2012) "Public Management and Governance: A comparison of two paradigms to deal with modern complex problems" in D. Levi Faur (ed) *The Handbook of Governance*, Oxford: Oxford University Press: 201-214.

Peters, B. Guy and Pierre, John (1998) "Governance without Government? Rethinking Public Administration", *Journal of Public Administration Research and Theory: J-PART*, Vol. 8, No. 2 (Apr., 1998), pp. 223-243.

Baimyrzaeva, Mahabat (2012) "Overview of the Third Wave of Institutional Reforms Since 1997: Government as a Facilitator of Good Governance" in *Institutional Reforms in the Public Sector: What Did We Learn?*, Published online: 09 Mar 2015; pp. 51-77.

Bruff, Ian (2014) The Rise of Authoritarian Neoliberalism, *Rethinking Marxism*, 26:1, pp. 113-129.

REFLECTION PAPER #2:

Stoker, G. (1998) "Governance as theory: five propositions", *International Social Science Journal*, Volume 50, Issue 155, pages 17–28.

III.a. Bureaucracy in Turkey: Bureaucratic Tradition in Turkey

Boratav, Korkut (2010) "Türkiye'de Devlet, Sınıflar ve Bürokrasi" K. Boratav, "Emperyalizm, Sosyalizm ve Türkiye" içinde, Yordam Yayınları, 182-197.

Savran, Sungur (2010) "Bölüm 3: Sermaye Birikimi, Sınıf Mücadeleleri, Devlet", S. Savran, *Türkiye'de Sınıf Mücadeleleri 1908-1980*, Yordam Kitap. S. 152-205.

Yalman, Galip (2007) "Economic theories of state or 'economics imperialism': Rentseeking analysis as an exemplar", *METU Studies in Development*, Vol. 34 (December), 2007, 387-412.

REFLECTION PAPER #3:

Heper, M. and Berkman, A. Ümit (2009) "Bureaucracy in the Ottoman-Turkish Polity", in Ali Frazmand (ed), *Bureaucracy and Administration*, CRC Press: New York, pp. 65-82.

III.b. Bureaucracy in Turkey: Turkish Bureaucracy at present: Current Issues

Sezen, S. (2002) "The Impact of Globalization on the Organization of Public Administration: Turkish Case", *Turkish Public Administration Annual*, vol. 27-28, (2001-2002): 3-26.

Sezen, S. (2011) "International versus domestic explanations of administrative reforms: the case of Turkey", *International Review of Administrative Sciences*, 77(2), pp. 322-346.

Güzelsarı, Selime and Kendir Özdiñç, Hülya (2013) Thoughts on Public Administration Reform in Turkey, in Hülya Kendir Özdiñç and Selime Güzelsarı (eds) *Flexibility*, International Journal of Politics & Economics, IJOPEC Publication: London / United Kingdom, İstanbul / Turkey, pp. 51-89.

Oğuz Ş. (2012) Türkiye'de Kapitalizmin Küreselleşmesi ve Neoliberal Otoriter Devletin İnşası. *Mesleki Sağlık ve Güvenlik Dergisi*, V. 45: 2-15.

Regulatory Agencies

Sönmez, Ü. (2011) "Türkiye'de Bağımsız Düzenleyici Kurumlar" in *Piyasanın İdaresi: Neoliberalizm ve Bağımsız Düzenleyici Kurumların Anatomisi*, İletişim Yayınları, pp. 145-209.

Bayramoğlu, S. (2010) "Türkiye'de Bağımsız Düzenleyici Kurumlar", in *Yönetişim Zihniyeti: Türkiye'de Üst Kurullar ve Siyasal İktidarın Dönüşümü*, İletişim Yayınları, pp. 279-299.

Regional Development Agencies

Lagendijk, A; Kayasu, S. and Yaşar, S. (2009) "The role of regional development agencies in Turkey: From implementing EU directives to supporting regional business communities", *European Urban and Regional Studies*, 16(4), pp. 383-396.

New Ministries and Deputy Minister

Güler, B. A. (2011) Yetki Kanunu 6223 Bağlı Kararnamelerin Genel Özellikleri ve Yeni Kurulan Beş Bakanlık Üzerine Değerlendirme.

Kayıkçı, Sabrina (2013) "643 Sayılı Kanun Hükmünde Kararname Çerçevesinde Türkiye'de Bakanlık Örgütlenmesinde Yeniden Yapılanma", *Amme İdaresi Dergisi*, Cilt 47, Sayı 1, s. 23-51.

Kayar, Nihat "Kamu Yönetiminde Yönetim Karmaşası ve Siyasileşme I: Bakan Yardımcıları". <http://www.yayed.org/uploads/yuklemeler/inceleme-bakanyardimcisi.pdf>.